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## NOTICE OF PUBLIC MEETING

### Data Exchange Framework (DxF) Stakeholder Advisory Committee Meeting #1

April 16, 2026  
Meeting Minutes

**DxF Stakeholder Advisory Committee Voting Members Attending:** Dr. Jennifer Sayles, PopHealth Learning Center (Chair); Joan Allen, SEIU UHW; William Barcellona, America's Physician Groups; Colleen Chawla, San Mateo County Health; Yvonne Choong, California Association of Health Facilities; David Ford, CMA Physician Services Organization; Aaron Goodale, MedPOINT Management; Katie Heidorn, California Health Care Foundation; Andrew Kiefer, Blue Shield of California; Dr. Scott MacDonald, UC Davis Health; Ali Modaresi, LANES; Eric Nielson, County Welfare Directors Association of California (CWDA); Lucy Saenz, California Primary Care Association; Mark Savage, Savage & Savage LLC; Kiran Savage-Sangwan, California Pan-Ethnic Health Network; Julie Silas, Homebase; Lee Tien, Electronic Frontier Foundation.

**DxF Stakeholder Advisory Committee Ex Officio Members Attending:** Amanda Levy, California Department of Managed Health Care (DMHC); Janna Lowder-Blanco, California Department of State Hospitals; Huihui Xu on behalf of Ann M. Nakamura, California Department of Developmental Services (DDS), Charles Raya on behalf of Taylor Priestley, Covered California; Shannon Rohall, California Department of Social Services (DSS); Dr. Linette T. Scott, California Department of Health Care Services (DHCS); Jared Shinabery, California Public Employees' Retirement System (CalPERS).

**Attending Virtually:** Rebecca Fisher, California Department of Public Health (CDPH).

**Voting Members Not in Attendance:** None.

**Ex Officio Members Not in Attendance:** Elizabeth Basnett, California Emergency Medical Services Authority (EMSA).

**Presenters:** Elizabeth Landsberg, Director, HCAI; Michael Valle, Assistant Director, HCAI; Jacob Parkinson, DxF Program Director, HCAI; Courtney Hansen, Senior Attorney, HCAI; Dr. Jennifer Sayles, CEO, PopHealth Learning Center (Chair); Athena Chapman, President, Chapman Consulting; A Jay Holmgren, PhD, Assistant Professor, University of California, San Francisco (UCSF).



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**Meeting Materials:** [DxF Stakeholder Advisory Committee Meeting #1 – \(April 16, 2026, 10:00 AM – 4:00 PM PT\) – California Data Exchange Framework](#)

**Agenda Item I:** Welcome and Introductions

*Elizabeth Landsberg, Director*

Director Landsberg welcomed attendees, described HCAI's mission and its alignment with the DxF, and emphasized the importance of interoperability to affordability, quality, equity, and care coordination. She introduced the advisory committee chair, HCAI staff, and consultant support. Then all advisory committee members introduced themselves, their organizations and their interest in serving on the advisory committee.

Questions and comments from the committee:

There were no questions from the advisory committee.

Public comment:

There was no public comment.

**Agenda Item II:** Swearing In of DxF Stakeholder Advisory Committee Members

*Elizabeth Landsberg, Director*

Director Landsberg administered the oath of office to all advisory committee members.

Questions and comments from the committee:

There were no questions from the advisory committee.

Public comment:

There was no public comment.

**Agenda Item III:** Review Bagley-Keene Open Meeting Act and Conflict of Interest Requirements

*Courtney Hansen, Senior Attorney*

Courtney Hansen, HCAI Senior Attorney, provided an overview of the requirements of the Bagley-Keene Open Meeting Act, including quorum requirements, public meeting



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and agenda requirements, serial communications restrictions, public participation requirements, public records and meeting materials, voting requirements, abstentions, and potential civil and criminal penalties for noncompliance.

Questions and comments from the committee:

Advisory committee members asked clarifying questions about suggesting agenda items, working with one another outside of meetings in other professional contexts, and whether liking or sharing social media posts would constitute prohibited communications. Ms. Hansen clarified that members may suggest agenda items, that purely social gatherings are exempt if committee business is not discussed, and that liking or sharing social media posts alone does not constitute substantive discussion.

Public comment:

There was no public comment.

**Agenda Item IV: DxF Background, Listening Tour Findings, and Interoperability Study Overview**

*Michael Valle, Assistant Director*

*Jacob Parkinson, DxF Program Director*

*A Jay Holmgren, PhD, Assistant Professor, UCSF*

Michael Valle, Assistant Director, and Jacob Parkinson, DxF Program Director, provided an overview of the DxF, including its origin, core components, and recent implementation efforts. They also shared key findings from HCAI's 2025 listening tour, which highlighted needs related to support and training, data quality and usability, interoperability, privacy and security, and governance. Dr. A Jay Holmgren, Assistant Professor at UCSF, then presented a benchmarking study comparing California's interoperability landscape with national averages and the state of New York, including hospital participation, Trusted Exchange Framework and Common Agreement (TEFCA) growth, Health Information Organization (HIO) services and sustainability, and trends related to information blocking.

Questions and comments from the committee:



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Advisory committee discussion centered on the limits of hospital-focused data, the need to better measure participation and outcomes for clinics, safety-net providers, social service organizations, and health plans, and the need for clearer denominators across required and non-required entities. Advisory committee members also emphasized affordability barriers for providers using smaller Electronic Health Record (EHR) vendors, the importance of actionable and standardized data, the role and long-term sustainability of Qualified Health Information Organizations (QHIOs), the need to distinguish Data Sharing Agreement (DSA) execution from actual compliance, and the importance of bidirectional exchange with social services. Additional discussion highlighted the potential use of utilization metrics associated with Centers for Medicare & Medicaid Services (CMS) interoperability requirements for plans, practical implementation barriers for skilled nursing facilities and smaller providers, and the need for better technical standardization and future outcome-focused evaluation.

#### Public comment:

The public emphasized the need to identify social service participation pathways, including through health plan downstream contracts and Homeless Management Information System (HMIS) systems. The public also encouraged the advisory committee to further define practical data gaps and priority data elements, specifically noting dental data exchange as an important consideration for outcomes and cost of care.

#### **Agenda Item V: SB 660 Requirements, Orientation, & Advisory Committee Deliverables**

*Jacob Parkinson, DxF Program Director*

*Dr. Jennifer Sayles, Committee Chair*

Dr. Jennifer Sayles, Committee Chair, opened with an orientation to the advisory committee's roles and responsibilities under SB 660. She reviewed the advisory committee's composition, the distinction between voting and ex officio members, expectations for member preparation and participation, in-person attendance expectations, quorum requirements, and the committee's general approach to discussion and formal voting. Jacob Parkinson, DxF Program Director, then reviewed SB 660's key requirements, the implementation timeline, and the advisory committee's deliverables, including a legislative report due in 2027. He also outlined the proposed



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meeting schedule and priority topic areas for the advisory committee, including DxF contracting requirements, QHIO program evaluation, public accountability and enforcement, recommendations for collecting demographic, health-related social needs (HRSN) data, and the legislative report, noting that the sequence could be refined based on advisory committee feedback.

#### Questions and comments from the committee:

Advisory committee members asked clarifying questions about the scope of the committee's work under SB 660, including what is meant by "collecting" demographic and health-related social needs data and how that differs from data sharing. Members noted that demographic and health-related social needs data recommendations should align with other HCAI initiatives, like the Office of Health Care Affordability and the Healthcare Payments Data Program. Members also discussed whether the work would be carried out solely through the full advisory committee or supported by subcommittees and asked for more detail on how future topical meetings would be structured. Several members encouraged HCAI to consider additional priorities alongside the statutory requirements, including individual access, stronger integration with related state data efforts, and emerging issues such as artificial intelligence. Members noted that these may be included in the legislative report as areas for state consideration. Members also noted that topics such as demographic and social needs data may require more time and discussion than currently reflected in the proposed schedule.

#### Public comment:

The public raised concerns about interruptions to Admission, Discharge, and Transfer (ADT) data sharing between QHIOs and urged HCAI and the Advisory Committee to consider follow-up actions, including clarifying that QHIOs should not cut off ADT access unlawfully, establishing a dispute resolution process, and creating a notification process for any interruption in QHIO-to-QHIO ADT sharing. The public also asked about the Emergency Medical Services Authority's deadline to sign the Data Sharing Agreement.

#### **Agenda Item VI: Additional DxF Strategic Initiatives & Committee Priorities**

*Jacob Parkinson, DxF Program Director*

*Dr. Jennifer Sayles, Committee Chair*



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Jacob Parkinson, DxF Program Director, presented additional discretionary strategic initiatives for discussion, including social services data exchange, consent management, identity management, a roadmap for Fast Healthcare Interoperability Resources (FHIR) adoption, and participant directory improvement. He noted that the purpose of the discussion was to help HCAI identify other important issues for future advisory committee consideration and to begin assessing which topics members believed were high priority. Advisory committee members discussed the need to strengthen social services data exchange, improve consent policy and education, address identity matching issues, develop a statewide FHIR roadmap aligned with federal requirements and improve the participant directory. During this discussion, members also raised individual access, cost, and sustainability as additional priorities.

Dr. Jennifer Sayles, Committee Chair, then led the prioritization exercise. In the initial round, members were invited to use up to two yellow stickers to indicate their top two priorities, though not all members used both stickers. The initial results were as follows:

- Consent Management – 8 votes
- Roadmap for FHIR Adoption – 8 votes
- Social Services Data Exchange – 7 votes
- Cost and Sustainability – 5 votes
- Individual Access – 3 votes
- Identity Management – 1 vote
- Participant Directory Improvement – 1 vote

After committee discussion and public comment, the advisory committee completed a second round of voting. Members were invited to use one green sticker to indicate their top priority; Kiran Savage-Sangwan was absent and did not participate in this round of voting. The results were as follows:

- Roadmap for FHIR Adoption – 7 votes
- Social Services Data Exchange – 6 votes
- Consent Management – 2 votes
- Individual Access – 1 vote
- Participant Directory Improvement – 0 votes
- Cost and Sustainability – 0 votes
- Identity Management – 0 votes

The Advisory Committee then voted to approve the final prioritized list. The motion was made by Eric Nielson, CWDA and seconded by Mark Savage, Savage & Savage LLC.



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The following members voted to approve the final prioritized list of discretionary strategic initiatives: Dr. Jennifer Sayles (Chair), Joan Allen, William Barcellona, Colleen Chawla, Yvonne Choong, David Ford, Aaron Goodale, Katie Heidorn, Andrew Kiefer, Dr. Scott MacDonald, Ali Modaresi, Eric Nielson, Lucy Saenz, Mark Savage, Julie Silas, and Lee Tien.

Kiran Savage-Sangwan was absent from voting.

The motion to approve the final prioritized list of discretionary strategic initiatives was carried by a vote of 16 in favor.

#### Questions and comments from the committee:

Advisory committee members discussed each of the discretionary strategic initiatives and emphasized several overarching themes. Members highlighted the importance of improving coordination between health and social service systems and addressing consent and privacy challenges, specifically noting that solutions for Medicaid eligibility may need to be developed more quickly than is practical for this committee to address, suggestions not to boil the ocean in social service exchange, and a suggested focus on privacy law education resources. In discussing the social services data item, members noted that the approach should not be to “boil the ocean,” suggesting a more incremental approach. Members also highlighted the importance of developing clearer statewide direction for technical issues such as identity management and FHIR adoption. In discussion FHIR adoption, members noted federal government requirements for interoperability and prior authorization as important drivers.

Discussion also reflected concern about the practical realities of implementation, including costs, sustainability, variation in organizational capacity, and the need for technical assistance and education.

In addition to the initial topics presented by HCAI, members also raised individual access and cost and sustainability as important priorities for future consideration, encouraging transparency into ongoing HIO costs for organizations. Members noted that even if cost and sustainability is not prioritized, the nature of the issue is such that DxF participants and the committee will need to address it. Members suggested the committee should re-evaluate the priorities periodically.

#### Public comment:



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The public emphasized that FHIR adoption appears to be a current federal priority tied to CMS and Aligning Health Across California (ALIGN) participation requirements. The public also noted that identity management is foundational to the success of other interoperability efforts and highlighted the importance of tiered consent and its connection to social services data exchange.

**Agenda Item VII: General Public Comment**

There was no general public comment at the close of the meeting.

**Agenda Item VIII: Closing Remarks & Adjournment**  
*Dr. Jennifer Sayles, Committee Chair*

Dr. Jennifer Sayles, Committee Chair, thanked members and attendees for their participation and noted that the advisory committee would meet six more times over the coming year.

**The meeting was adjourned at 3:43 p.m.**